



# Office for Nuclear Regulation (ONR) Site Report for Rosyth Royal Dockyard

Report for period 1 October to 31 December 2018

## Foreword

This report is issued as part of ONR's commitment to make information about inspection and regulatory activities relating to the above site available to the public. Reports are distributed to members for the Local Liaison Committee and are also available on the ONR website (<http://www.onr.org.uk/llc/>).

Site inspectors from ONR usually attend Local Liaison meetings where these reports are presented and will respond to any questions raised there. Any person wishing to inquire about matters covered by this report should contact ONR.

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## 1 INSPECTIONS

### 1.1 Dates of inspection

The ONR inspectors visited site on the following dates during the reporting period.

- 17 October 2018.
- 11-13 December 2018.

## 2 ROUTINE MATTERS

### 2.1 Inspections

Inspections are undertaken as part of the process for monitoring compliance with:

- The conditions attached by ONR to the nuclear site licence granted under the Nuclear Installations Act 1965 (NIA65) (as amended).
- The Energy Act 2013.
- The Health and Safety at Work Act 1974 (HSWA74).
- Regulations made under HSWA74, for example the Ionising Radiations Regulations 2017 (IRR17) and the Management of Health and Safety at Work Regulations 1999 (MHSWR99).

The inspections entail monitoring licensee's actions on the site in relation to incidents, operations, maintenance, projects, modifications, safety case changes and any other matters that may affect safety. The licensee is required to make and implement adequate arrangements under the conditions attached to the licence in order to ensure legal compliance. Inspections seek to judge both the adequacy of these arrangements and their implementation.

In this period, routine inspections of Rosyth Royal Dockyard covered the following:

- Nuclear Safety Committee
- Safety Documentation
- Periodic Safety Review.

#### **Nuclear Safety Committee**

ONR Inspectors carried out an inspection of RRDL arrangements and their implementation for the Nuclear Safety Committee. They concluded that RRDL has adequate arrangements for the Nuclear Safety Committee and they are adequately implemented.

#### **Safety Documentation**

ONR Inspectors carried out an inspection of RRDL arrangements and their implementation for safety documentation. This focussed on categorisation and ownership of safety case documents along with the ownership, implementation and maintenance of those cases. ONR inspectors concluded that RRDL has adequate arrangements in place for the production, maintenance and implementation of safety documentation.

#### **Periodic Safety Review**

Inspectors carried out an inspection of RRDL arrangements and their implementation for periodic safety review. This focussed on the scope, method, strategy and governance

arrangements for such reviews. RRDL have two, recently written, safety cases covering activities on the licensed sites.

ONR inspectors concluded that RRDL has established suitable intent to carry out periodic review of safety, but have not yet developed adequately detailed procedures to support this. A regulatory issue has been raised to ensure RRDL address this shortfall. This will be followed up as part of normal regulatory business.

## 2.2 Other work

An ONR inspector attended site in October to attend a regulatory interface forum regarding the Submarine Dismantling programme.

ONR inspectors engaged with RRDL over their proposed plans for organisational change to meet the requirements of the next phase of the Submarine Dismantling Programme.

## 3 NON-ROUTINE MATTERS

Licensees are required to have arrangements to respond to non-routine matters and events. ONR inspectors judge the adequacy of the licensee's response, including actions taken to implement any necessary improvements.

There were no such matters or events of significance during the period.

## 4 REGULATORY ACTIVITY

ONR may issue formal documents to ensure compliance with regulatory requirements. Under nuclear site licence conditions, ONR issues regulatory documents, which either permit an activity or require some form of action to be taken; these are usually collectively termed 'Licence Instruments' (LIs), but can take other forms. In addition, inspectors may issue Enforcement Notices to secure improvements to safety.

- No LIs or Enforcement Notices were issued during the period.

## 5 NEWS FROM ONR

### October:

We welcomed the [publication](#) of the key review of operational safety performance at Torness nuclear power station, published by the International Atomic Energy Agency and the UK government. The report highlights eight areas of good practice at Torness and offers proposals for further improvements, which we fully support.

Following our decision to prosecute, EDF Energy Nuclear Generation Ltd and Doosan Babcock Ltd pleaded guilty to offences at Hinkley Point B under the Health & Safety at Work etc. Act 1974, section 3(1) and the Work at Height Regulations 2005, Regulation 4(1) respectively. The incident was a conventional health and safety matter, with no radiological risk to workers or the public. [A sentencing date](#) has been set for 1 February 2019 at Taunton Crown Court.

On 1 February 2019 EDF Energy were fined £200,000 and Doosan Babcock £150,000. The companies were also ordered to each pay half of the prosecution costs of £36,353.84

The sentencing marks the conclusion of a prosecution brought by ONR for offences under the Health & Safety at Work etc. Act 1974, section 3(1), (in relation to EDF

Energy), and the Work at Height Regulations 2005, Regulation 4(1), (for Doosan Babcock).

The full [press statement](#) is available on our website.

## **November:**

Following a rigorous procurement process, we appointed six nuclear supply chain organisations to our new [Technical Support Framework \(TSF\)](#). The new TSF, which came in to effect on 1 November 2018, has been established to provide a renewed and modernised framework for procuring technical support. We use this technical support to obtain, for example, expert technical assessments, access to specialist software or modelling, or access to niche skill sets that we do not retain in-house.

The revised Nuclear Safety Directive introduced a European system of Topical Peer Review in 2017 and every six years thereafter. We played a leading role in the preparations for the first European ‘Topical Peer Review’ on Ageing Management of Nuclear Power Plants and welcome the publication of the [first peer review report](#) by the European Nuclear Safety Regulator Group. We are pleased that a number of our experts made a valuable contribution to the exercise alongside 16 European countries as well as Norway, Switzerland and Ukraine. The UK report was authored jointly between ourselves, EDF Nuclear Generation Ltd and EDF-NNB GenCo.

[The Atomic Weapons Establishment \(AWE\) was fined £1 million](#) after admitting offences under Section 2 (1) of the Health and Safety at Work etc. Act (1974). The incident, which occurred on 27 June 2017 was a conventional health and safety matter and there was no radiological risk to workers or the public. The prosecution was the result of our investigation into the incident.

In conjunction with the Environment Agency, we announced the completion of our [initial high level scrutiny](#) of the UK HPR1000 reactor design.

We provided NNB GenCo (HPC) Ltd (NNB GenCo) with [consent](#) to commence the unit 1 Nuclear Island concrete pour at Hinkley Point C (HPC). We also hosted our third webinar to explain our permissioning role for the Nuclear Island concrete pour at HPC and to provide information on our work to ensure that the new nuclear power station is built to the standards expected in the UK. Amongst others, a number of Site Stakeholder Group members joined the webinar and we received excellent feedback. We are planning further webinars on various topics in 2019. If you would like to find out more, please contact the ONR Communications team at [contact@onr.gov.uk](mailto:contact@onr.gov.uk)

After 16 years of decommissioning work, Bradwell became the first of the Magnox nuclear power stations to receive our permission to enter into a period of “care and maintenance”.

The nuclear safeguards regulations which will enable ONR to set up the domestic safeguards regime following Euratom withdrawal, were laid in Parliament. The Government published the details, [alongside its response and the feedback to consultation on the draft regulations on its website](#).

## **December:**

[Court proceedings continued](#) in our [prosecution of Sellafield Ltd](#) for offences under Section 2 (1) of the Health and Safety at Work etc Act (1974).

Reactor 3 at Hunterston B remains offline after being shut down following a routine inspection into cracks in its graphite core, in March 2018. [Cracking of the graphite bricks in Advanced Gas-cooled Reactors](#) such as Hunterston B is expected as the reactors age. However, the number of cracks found during the inspection of Reactor 3 has led to the licensee, EDF Nuclear Generation Limited, carrying out further inspections of the core. Reactor 4 at Hunterston B was taken offline in October for an inspection of its graphite core. EDF Energy has submitted a safety case for Reactor 4 and is preparing one for Reactor 3. We will assess both safety cases to determine whether the reactors are safe to return to service. Neither reactor may restart without our consent, which we will give only if it is safe to do so.

The Government published a [Written Ministerial Statement](#) on implementing Geological Disposal, announcing the publication of its [Working With Communities](#) policy and the launch of a consent-based process to find a site to host a Geological Disposal Facility (GDF). While we have no formal role in identifying the site for a GDF, any future facility will need to meet the high standards of safety and security required of a licensed nuclear site. All our latest news is available on our website [www.onr.org.uk](http://www.onr.org.uk)

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