ONR GUIDE

LC 6 Documents, records, authorities and certificates

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Approved by: Kulvinder McDonald Operational Inspection Professional Lead

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1 INTRODUCTION

1.1 Many of the licence conditions attached to the standard nuclear site licence require, or imply, that licensees should make arrangements to comply with regulatory obligations under the conditions. ONR inspects compliance with licence conditions, and also with the arrangements made under them, to judge the suitability of the arrangements made and the adequacy of their implementation. Most of the standard licence conditions are goal-setting, and do not prescribe in detail what the licensees’ arrangements should contain; this is the responsibility of the duty-holder who remains responsible for safety. To support inspectors undertaking compliance inspection, ONR produces a suite of guides to assist inspectors to make regulatory judgements and decisions in relation to the adequacy of compliance, and the safety of activities on the site. This inspection guide is one of the suite of documents provided by ONR for this purpose.

2 PURPOSE AND SCOPE

2.1 The purpose of this guidance is to facilitate a consistent approach to LC 6 compliance inspection and to provide assistance to inspectors carrying out their duties in this area. The guidance provides a framework for these inspection activities and should not be regarded as either exhaustive or mandatory.

2.2 The guidance is for use by all Nuclear Inspectors in ONR. It does not indicate when or to what extent LC 6 inspections should be carried out as these matters are covered in individual facility inspection plans.

2.3 The guidance provided is split into three main elements:

1) Purpose of the Licence Condition.

2) Guidance on the arrangements for LC 6.

3) Guidance on inspection of arrangements for LC 6 and their implementation.

3 LICENCE CONDITION 6: DOCUMENTS, RECORDS, AUTHORITIES AND CERTIFICATES

6 (1). The licensee shall make adequate records to demonstrate compliance with any of the conditions attached to this licence.

6 (2). Without prejudice to any other requirements of the conditions attached to licence the licensee shall make and implement adequate arrangements to ensure that every document required, every record made, every authority, consent or approval granted and every direction or certificate issued in pursuance of the conditions attached to this licence is preserved for 30 years or such other periods as ONR may approve.

6 (3). The licensee shall submit to ONR for approval such part or parts of the aforesaid arrangements as ONR may specify.

6 (4). The licensee shall ensure that once approved no alteration or amendment is made to the approved arrangements unless ONR has approved such alteration or amendment.

6 (5). The licensee shall furnish to ONR copies of any such document, record, authority or certificate as ONR may specify.

It should be noted that LC 5 (3) additionally requires that, for nuclear matter “stolen, lost, jettisoned or abandoned”, the record be preserved for a period of 50 years from the date of the theft, loss, jettisoning or abandoning.
4 PURPOSE OF LICENCE CONDITION 6

4.1 Compliance with this condition ensures that the licensee makes and holds adequate records for a suitable period to demonstrate historical compliance with licence conditions, thus ensuring:

- That an up to date record of the issue, change or withdrawal of licence instruments is available at all times,
- that safety documentation is available at all times,
- that design and construction information is available throughout the life cycle of the plant,
- that operational records are available, for instance, to assist investigations in the event of an accident or incident, or for ascertaining details of historic operations when considering changes to the use of a facility,
- operational records are available for the statutory number of years after cessation of operations for the purpose of assisting any claims for damage to health as a result of exposure to ionising radiation (see LC 25).

5 GUIDANCE ON ARRANGEMENTS FOR LC 6

5.1 The requirement for adequate records is a general one covering every licence condition. The ONR Inspector will in the course of inspections against the other licence conditions check records relevant to those licence conditions. Therefore the guidance set out in this document should be considered when carrying out other such inspections.

5.2 The record arrangements should be documented within the licensee’s management system, and clearly stated in the site licence compliance arrangements (which address the requirements of each of the licence conditions). The arrangements should be readily available and remain current, be authorised by an appropriate senior manager and be controlled under the quality management system to comply with the requirements of LC17.

5.3 It is likely that the licensee’s procedure(s) setting out these arrangements will also address the requirements for LC 25, ‘Operational records’: the guidance set out in NS-INSP-GD-025 is therefore pertinent and should be referred to when carrying out inspections of LC 6 arrangements.

5.4 The arrangements should identify the records required to demonstrate compliance with licence conditions, and the administrative arrangements for their ownership, collection, storage, storage medium, retrieval, maintenance, retention periods, and disposal.

5.5 This may be achieved by producing a schedule of records. The schedule should detail the type of records to be kept along with their retention periods.

5.6 Further general guidance on managing records is given in NS-TAST-GD-033, ‘Licensee management of records’.

6 GUIDANCE ON INSPECTION OF ARRANGEMENTS AND THEIR IMPLEMENTATION

6.1 Guidance on the inspection of the arrangements and their implementation for operational records is covered in NS-INSP-GD-025. This document provides
additional guidance on the inspection of the arrangements for other records required by the site licence conditions. Further guidance on retention; storage and archive arrangements is given in NS-TAST-GD-033, ‘Licensee management of records’.

6.2 Check that the arrangements allow for ONR’s approval under LC 6 (3).

6.3 Check that the types of records required for demonstrating compliance with the site licence conditions are identified. The record schedule should be subject to routine review by the licensee to ensure its on-going suitability (see 5.5 and 6.2 above).

6.4 Check that the records of the issues, changes or withdrawals of licence instruments are up to date and available at all times. The status of any restrictions placed on the licensee’s activities by ONR by way of licence instruments should be made known and accessible to personnel controlling these activities.

6.5 Check that relevant correspondence with ONR and other statutory bodies is recorded and retrievable, e.g.: health, safety, environment, waste consignments, etc.

6.6 Check that ONR issues are tracked and records of their progress to close out are adequately maintained.

6.7 Check that the security requirements for access to records and archives are defined and implemented to prevent unauthorised access to sensitive records and/or prevent uncontrolled alteration to records.

6.8 Check that drawing registers are up to date, that current drawings are available and superseded drawings are archived and retrievable. Check that the update of drawings is done timeously (i.e. in response to modifications).

6.9 Most sites will have a record repository / archive facility (ies) where physical records are held pending their final disposition (e.g.: destroyed, transferred, etc.). The record repository will generally contain documentation records (in paper and sometimes microfilm form) but may also contain other types of records such as photographs and radiographs. The checks carried out at the record repository should cover:

- The administrative control of physical records, e.g.: record receipt, registration, indexing, security of and control of access to records, filing and storage, retrieval, issue and return, copying from one media to another (e.g.: scanning, microfilm, etc.), correction of errors and disposition,
- checks carried out by the licensee for deterioration of records,
- the competency of records staff,
- the control of physical conditions under which records are held to minimise their deterioration or damage (temperature, humidity, light, fire safe, etc.).

See NS-TAST-GD-033, ‘Licensee management of records’.

6.10 Computer based record systems are used extensively by licensees. Duty holder databases and, increasingly, Cloud based systems, may be used for management system documentation, plant modifications, permits to work, drawings, plant logs, etc. The inspector should check:

- The control of such databases and systems, e.g.: their testing, modifications, read / use / write access control, etc.
- Security against malware, malicious corruption, hacking, etc., for both Duty holder based and Cloud based systems.
• The back-up arrangements, e.g.: frequency, redundancy and diversity; continuity and retrieval arrangements,

• The backup arrangements for records management systems deployed on Cloud infrastructure failover* to UK based infrastructure. For security purposes it is good practice that both the primary and back-up datacentres are located in the UK. If the inspector finds that this is not the case the inspector should note the arrangements and seek advice from the ONR Civil Nuclear Security Programme - Cyber Security and Information Assurance Team.

* Failover is the arrangement whereby a fault with the usual / primary datacentre switches operations over to a redundant datacentre.

• The licensee’s consideration of and provisions for transferring data to new platforms and media as current technology becomes obsolescent.

See NS-TAST-GD-033, ‘Licensee management of records’.

6.11 The inspector should be alert to the use of uncontrolled electronic systems, especially spread sheets. It is not uncommon to find spread sheets being used for storing and generating records on: - effluent and gaseous discharges; waste handling and characterisation; design calculations and design verifications; record indexes, etc.. If the inspector finds spread sheets being used to store and / or generate records related to site licence conditions compliance then the inspector should ensure that the spread sheet is configured, controlled and used in a controlled manner.

7 FURTHER READING

7.1 NS-TAST-GD-033, ‘Licensee management of records’.


7.4 Standards and Guides

ISO 9001 and GSR Part 2 include basic requirements relating to records. IAEA safety guide GS-G-3.5 includes further guidance on records management practices. The older superseded IAEA publication 50-C/SG-Q Safety Guide Q3 still provides some useful guidance on record retention periods for different types of record. There are other IAEA publications that provide more specific guidance on records management covering topic areas such as decommissioning and waste packaging records.

Useful international and British standards are:

• BS ISO 30301:2011 is an auditable standard for a records management system. This standard is aimed at management records management professionals. It fits well with a process approach and can be readily used with other management system standards such as ISO 9001.
• ISO 15489:2016 is the foundation standard that codifies best practice for records management operations. It is aimed at records management professionals rather than management.
• BS 10008:2014 can be used to identify controls to ensure authenticity when converting physical records to electronic format.
- BS ISO/IEC 27001:2013 can be applied to the information security aspects of records management and can be applied more generally to the management of all information assets.
- PD 5454:2012 covers requirements for long term storage of records for an archive facility.

8 DEFINITIONS

There are no definitions particular to this document.